

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 NEA-10 ISO-00 CIAE-00 INR-07 JUSE-00

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R 220915Z MAY 75

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 2693

INFO AMEMBASSY ANKARA

USMISSION GENEVA

DEA HEADQUARTERS WASHDC

C O N F I D E N T I A L KABUL 3281

ANKARA FOR DEA

DEA FOR EOIN

E.O. 11652: GDS

TAGS: SNAR, UNFDAC, AF

SUBJ: UNFDAC AGREEMENT WITH AFGHANISTAN EXPANDED

1. SUMMARY. UNFADAC AREA COORDINATOR MICHAEL DAVIES VISITED KABUL MAY 13-20 IN CONNECTION WITH RENEWED AND EXPANDED UNFDAC AGREEMENT WITH AFGHANISTAN, WHICH WAS SUCCESSFULLY CONCLUDED AND SIGNED AFTERNOON MAY 19. DAVIES BRIEFED EMBOFFS EARLIER ON SAME DAY, GIVING GIST OF PROPOSED AGREEMENT AND FILLING IN RELATED DETAILS. AGREEMENT CALLS FOR INITIAL INCREMENT OF \$480,000 TO BE MADE AVAILABLE TO AFGHANS, WITH INCREASE GOING LARGELY TO STAFF THREE NEW NARCOTICS CONTROL POSTS OUTSIDE KABUL. ADDITIONAL \$200,000 WILL BE MADE AVAILABLE, UPON COMPLETION OF CERTAIN UNDERTAKINGS, FOR PURCHASE OF FIXED WING RECONNAISSANCE PLANE. END SUMMARY.

2. RENEWED AND EXPANDED AGREEMENT BETWEEN GOVERNMENT OF AFGHANISTAN AND UNFDAC SIGNED 5:30 P.M. MAY 19 BY DEPUTY FOREIGN MINISTER WAHEED ABDULLAH AND UNDP RESIDENT RE-
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PRESENTATIVE ROBERT BORTHWICK. FORMAT IS ESSENTIALLY THAT

DEvised BETWEEN MAARUFI, DAVIES AND MAGNUSSEN DURING MAARUFI-MAGNUSSEN GENEVE VISIT DURING FEBRUARY 1975. STICKING POINTS WERE NATIONALITY OF UNITED NATIONS NARCOTIC ADVISOR (UNNA) ASSISTANT PROVIDED IN NEW AGREEMENT AND AFGHAN RELUCTANCE TO SET POSITIVELY THEIR GOVERNMENTS'S MONEY CONTRIBUTION TO NARCOTIC CONTROL ACTIVITIES DURING LIFE OF AGREEMENT. FIGURE OF 5,806,700 AFGHANIS (\$102,733.45) REPRESENTS DELIBERATE UNDERSTATEMENT OF EXPECTED AFGHAN CONTRIBUTION AND APPARENTLY WAS DESIGNED TO OBTAIN CLEARANCE BY MINISTRY OF FINANCE.

3. RESUME OF NEW AGREEMENT: UNFIDAC SPENDING IN AFGHANISTAN DURING PERIOD OF ONE YEAR (AGREED "PROJECT YEAR" BEGINS 17 JUNE 1975) WILL AMOUNT TO US \$680,000. FIRST \$480,000 OF THIS CONTAINS FUNDS FOR EXPANSION OF ANTI-SMUGGLING UNIT (ASU) WHICH IS AFGHAN POLICE AGENCY HAVING PRIMARY JURISDICTION AND RESPONSIBILITY FOR NARCOTICS LAW ENFORCEMENT. THIS WILL ENABLE AFGHANS TO EQUIP AND STAFF ASU POSTS AT HERAT, KANDAHAR AND JALALABAD. EXPENDITURE OF ADDITIONAL \$200,000, TO BE MADE ONLY AFTER SUCCESSFUL ESTABLISHMENT OF THESE POSTS, IS EARMARKED FOR AFGHANS ACQUIRING SECONDHAND FIXED-WING AIRCRAFT TO BE USED FOR RECONNAISSANCE AND ENFORCEMENT SUPPORT PROGRAMS. INCLUDED BY AFGHAN MINISTRY OF PUBLIC HEALTH IN ADDICT TREATMENT AND REHABILITATION.

4. PROJECT COMPONENTS OF \$480,000 ARE AS FOLLOWS: PROJECT PERSONNEL \$102,000; TRAINING (INCLUDING FELLOWSHIPS) \$175,000; BUILDINGS (INCLUDING FURNITURE) \$110,000; CONSULTANCY \$15,000, MISCELLANEOUS \$58,000. INCLUDED WITHIN PERSONNEL BUDGET IS MONEY FOR ASSISTANT TO UNNA MAGNUSSEN, WHOM AFGHANS AGREED AFTER SOME DISCUSSION COULD BE OTHER THAN AFGHAN NATIONALITY. THOUGH NOT SPECIFICALLY STATED PERSONNEL BUDGET ALSO INCLUDES MONTHLY SALARY SUBSIDIES FOR POLICE PERSONNEL ASSIGNED TO ASU OF 1,500 AFGHANIS (\$26.55) FOR OFFICERS AND 500 AFGHANS (\$8.35) FOR NON-COMMISSIONED OFFICERS.

5. DURING BRIEFING DAVIES GAVE EMBASSY URGENTLY BEFORE AGREEMENT WAS SIGNED, ATTENDED ALSO BY UNITED NATIONS CONFIDENTIAL

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NARCOTICS ADVISOR MAGNUSSEN, AND KABUL DEA/SAIC PETTIT, DAVIES TOLD EMBASSY THAT UNITED NATIONS DEVELOPMENT PROGRAM (UNDP) HAS FIRMLY AGREED TO PUT UP \$250,000 FOR A GENERAL SURVEY OF RESOURCES IN BADA KHSHAN PROVINCE, HAVING AS PRINCIPAL INTENTION DISCOVERING CROP SUBSTITUTE ENABLING FARMERS TO TURN AWAY FROM OPIUM POPPY PRODUCTION.

6. AMONG OTHER ITEMS MENTIONED BY DAVIES DURING CALL AT

EMBASSY WAS SOME UNFDAC DISMAY AT FACT THAT NARCOTIC UNIT CALLED FOR 50-MAN UNIT, BUT ACTUAL STRENGTH IS 8 OFFICERS AND 17 NCO'S. AFGHANS GIVE AS REASON FOR THIS FACT THAT SOME 100 POLICEMEN HAVE BEEN THEMSELVES JAILED SINCE 1973 COUP ON CHARGES OF CORRUPTION, AND THEREFORE ALL POLICE UNITS ARE UNDERMANNED.

7. DAVIES ALSO MENTIONED RESERVATION HE FEELS OVER SETTING ASIDE \$20,000 FOR ADDICT TREATMENT AND REHAB PROJECTS, WHICH HE BELIEVES NOT LIKELY TO SUCCEED AND CLEARLY UNECONOMICAL WHEN EFFECTS ARE JUDGED AGAINST MONEY SPENT ESTABLISHING AND OPERATING CENTERS. SUCH PROGRAMS GENERALLY SOUGHT BY RECIPIENT COUNTRIES FOR "PUBLIC RELATIONS" PURPOSES, BUT THEY USUALLY LACK REAL CAPABILITY EFFECTIVELY TO TREAT AND REHABILITATE ADDICTS. (COMMENT: EMBASSY SEES FURTHER DIFFICULTY IN REHAB PROGRAM DERIVING FROM FACT THAT MOST AFGHAN ADDICTS ARE OUTSIDE KABUL OR, FOR THAT MATTER, ANY AREA POSSIBLY REACHED BY GOVT. HEALTH PROGRAMS.) AT SAME TIME, DAVIES REPORTED MUCH GREATER CANDOR ON PART OF AFGHANS IN ADMITTING THEY DO INDEED HAVE AN ADDICT POPULATION. IN PAST GOVERNMENT OFFICIALS HAVE NOT ACKNOWLEDGED THIS.

8. DAVIES SPOKE OF A PROJECT HE HOPES TO INITIATE IN ATTEMPT TO GET AFGHANS AND IRANIANS TALKING IN SOME BILATERAL FORUM ABOUT JOINT EFFORTS TO CONTROL NARCOTICS FLOW AND EMBASSY CONCURS, THAT OPIUM FLOW IS TOWARD IRAN, AND THAT IRAN IS PRIMARY CONSUMER OF AFGHAN OPIUM OUTPUT. SUCH DEVELOPMENT AS DAVIES MENTIONED WOULD BE HOPEFUL.

9. FOR GENEVA. EMBASSY NOTED NEW AGREEMENT CONTAINS NO PROVISION REGARDING DIVERSION OF UNFDAC FUNDS TOWARD ROUTINE POLICE WORK OF CRIMINAL INVESTIGATIONS DIVISION, CONFIDENTIAL

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WHICH HAS BEEN OBSERVED IN PAST WITH REGARD TO EQUIPMENT PROVIDED BY UNFDAC. THOUGH IT IS TOO LATE NOW OF COURSE TO SUGGEST ANY LANGUAGE FOR INSERTING SUCH SAFEGUARDS, BELIEVE IT USEFUL TO RAISE ISSUE WITH DAVIES (WHO IS NOW IN ISLAMABAD BUT WILL RETURN TO GENEVA SHORTLY) AT SOME POINT AS MATTER FOR FURTHER THOUGHT. SITUATION COULD BECOME TROUBLESOME, FOR EXAMPLE, WERE IT DEMONSTRATED PORTION OF UNFDAC MONEYS MIGHT BE IN USE TO PROP UP EIGHTH SECTION OF CRIMINAL INVESTIGATION DIVISION, WHICH HAS BEEN DESCRIBED TO US AS "POLITICAL POLICE."

10. TEXT OF NEW AGREEMENT BEING POUCHED ADDRESSEES.
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